Senate



General Assembly

File No. 678

January Session, 2009

Substitute Senate Bill No. 1157

Senate, April 16, 2009

The Committee on Judiciary reported through SEN. MCDONALD of the 27th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT CONCERNING FUNDING FOR LEGAL SERVICES AND JUDICIAL BRANCH TECHNOLOGY.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 52-258 of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective July 1, 2009*):
- The jury fee in civil actions shall be [three hundred fifty] four
- 4 <u>hundred</u> dollars to be paid at the time the case is claimed for the jury
- 5 by the party at whose request the case is placed upon the jury docket.
- 6 The jury fee shall be taxed in favor of the party paying the jury fee in
- 7 the bill of costs in the action, if final judgment thereon is rendered in
- 8 [his] <u>such party's</u> favor.
- 9 Sec. 2. Section 52-259 of the general statutes is repealed and the
- 10 following is substituted in lieu thereof (*Effective July 1, 2009*):
- 11 (a) There shall be paid to the clerks for entering each appeal or writ
- 12 of error to the Supreme Court, or entering each appeal to the Appellate

13 Court, as the case may be, two hundred fifty dollars, and for each civil 14 cause in the Superior Court, two hundred [twenty-five] sixty-five 15 dollars, except (1) one hundred [twenty] <u>forty</u> dollars for entering each 16 case in the Superior Court in which the sole claim for relief is damages 17 and the amount, legal interest or property in demand is less than two 18 thousand five hundred dollars and for summary process, landlord and 19 tenant and paternity actions, and (2) there shall be no entry fee for 20 making an application to the Superior Court for relief under section 21 46b-15 or for making an application to modify or extend an order 22 issued pursuant to section 46b-15. If the amount, legal interest or 23 property in demand by the plaintiff is alleged to be less than two 24 thousand five hundred dollars, a new entry fee of seventy-five dollars 25 shall be charged if the plaintiff amends his or her complaint to state 26 that such demand is not less than two thousand five hundred dollars.

- (b) The fee for the entry of a small claims case shall be [thirty-five] sixty dollars, except that whenever a plaintiff files for the entry of more than twelve small claims cases in a calendar year, the fee for the entry of each subsequent small claims case within the calendar year shall be one hundred dollars. If a motion is filed to transfer a small claims case to the regular docket, the moving party shall pay a fee of seventy-five dollars.
- 34 (c) There shall be paid to the clerk of the Superior Court by any 35 party who requests that a matter be designated as a complex litigation 36 case the sum of two hundred [fifty] <u>ninety</u> dollars, to be paid at the 37 time the request is filed.
 - (d) There shall be paid to the clerk of the Superior Court by any party who requests a finding of fact by a judge of such court to be used on appeal the sum of twenty-five dollars, to be paid at the time the request is filed.
- 42 (e) There shall be paid to the clerk of the Superior Court a fee of 43 seventy-five dollars for a petition for certification to the Supreme 44 Court and Appellate Court.

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(f) [Such clerks shall also receive] There shall be paid to the clerk of the Superior Court for receiving and filing an assessment of damages by appraisers of land taken for public use or the appointment of a commissioner of the Superior Court, two dollars; for recording the commission and oath of a notary public or certifying under seal to the official character of any magistrate, ten dollars; for certifying under seal, two dollars; for exemplifying, twenty dollars; for making all necessary records and certificates of naturalization, the fees allowed under the provisions of the United States statutes for such services; and for making copies, one dollar a page.

- (g) There shall be paid to the clerk of the Superior Court for a copy of a judgment file a fee of twenty-five dollars, inclusive of the fees for certification and copying, for a certified copy and a fee of fifteen dollars, inclusive of the fee for copying, for a copy which is not certified; and for a copy of a certificate of judgment in a foreclosure action, as provided by the rules of practice and procedure, twenty-five dollars, inclusive of the fees for certification and copying.
- (h) There shall be paid to the clerk of the [court] <u>Superior Court</u> a fee of one hundred <u>fifty</u> dollars at the time any application for a prejudgment remedy is filed.
- 65 (i) A fee of twenty dollars for any check issued to the court in 66 payment of any fee which is returned as uncollectible by the bank on 67 which it is drawn may be imposed.
- 68 (j) The tax imposed under chapter 219 shall not be imposed upon 69 any fee charged under the provisions of this section.
- Sec. 3. Section 52-259c of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2009*):
 - (a) There shall be paid to the clerk of the Superior Court upon the filing of any motion to open, set aside, modify or extend any civil judgment rendered in Superior Court a fee of [thirty-five] sixty dollars for any housing matter, a fee of twenty-five dollars for any small

claims matter and a fee of [seventy] <u>eighty-five</u> dollars for any other matter, except no fee shall be paid upon the filing of any motion to open, set aside, modify or extend judgments in juvenile matters or orders issued pursuant to section 46b-15 or upon the filing of any motion pursuant to subsection (b) of section 46b-63. Such fee may be waived by the court.

- (b) Upon the filing of a motion to open or reargue a judgment in any civil appeal rendered by the Supreme Court or Appellate Court or to reconsider any other civil matter decided in either court, the party filing the motion shall pay a fee of [seventy] eighty-five dollars.
- Sec. 4. Subdivisions (1) and (2) of subsection (a) of section 52-356a of the general statutes are repealed and the following is substituted in lieu thereof (*Effective July 1, 2009*):
 - (1) On application of a judgment creditor or [his] the judgment <u>creditor's</u> attorney, stating that a judgment remains unsatisfied and the amount due thereon, and subject to the expiration of any stay of enforcement and expiration of any right of appeal, the clerk of the court in which the money judgment was rendered shall issue an execution pursuant to this section against the nonexempt personal property of the judgment debtor other than debts due from a banking institution or earnings. The application shall be accompanied by a fee of [thirty-five] sixty dollars payable to the clerk of the court for the administrative costs of complying with the provisions of this section which fee may be recoverable by the judgment creditor as a taxable cost of the action. In the case of a consumer judgment, the application shall indicate whether, pursuant to an installment payment order under subsection (b) of section 52-356d, the court has entered a stay of execution and, if such a stay was entered, shall contain a statement of the judgment creditor or [his] the judgment creditor's attorney as to the debtor's default on payments. In the case of a judgment arising out of services provided at a hospital, no application shall be made until the court has (A) issued an order for installment payments in accordance with section 52-356d, (B) made a finding that the debtor has defaulted

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on payments under the order, and (C) lifted the mandatory stay issued under section 52-356d. The court shall make a determination concerning noncompliance or default, and decide whether to modify the installment payment plan, continue the installment payment plan, or lift the stay. The execution shall be directed to any levying officer.

- (2) The property execution shall require a proper levying officer to enforce the money judgment and shall state the names and last-known addresses of the judgment creditor and judgment debtor, the court in which and the date on which the money judgment was rendered, the original amount of the money judgment and the amount due thereon, and any information which the judgment creditor considers necessary or appropriate to identify the judgment debtor. The property execution shall notify any person served therewith that the judgment debtor's nonexempt personal property is subject to levy, seizure and sale by the levying officer pursuant to the execution and, if the judgment debtor is a natural person, shall be accompanied by a notice of judgment debtor rights as prescribed by section 52-361b and a notice to any third person of the manner, as prescribed by subdivision (4) of this subsection, for complying with the execution.
- 128 Sec. 5. Subsection (a) of section 52-361a of the general statutes is 129 repealed and the following is substituted in lieu thereof (Effective July 130 1, 2009):
- (a) If a judgment debtor fails to comply with an installment payment order, the judgment creditor may apply to the court for a wage execution. The application shall contain the judgment creditor's or [his] the judgment creditor's attorney's statement setting forth the particulars of the installment payment order and of the judgment debtor's failure to comply. The application shall be accompanied by a 137 fee of [thirty-five] sixty dollars payable to the clerk of the court for the administrative costs of complying with the provisions of this section which fee may be recoverable by the judgment creditor as a taxable 140 cost of the action.
- 141 Sec. 6. Subsection (b) of section 52-367a of the general statutes is

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repealed and the following is substituted in lieu thereof (*Effective July* 143 1, 2009):

(b) Execution may be granted pursuant to this section against any debts due from any financial institution to a judgment debtor which is not a natural person. If execution is desired against any such debt, the plaintiff requesting the execution shall make application to the clerk of the court. The application shall be accompanied by a fee of [thirty-five] sixty dollars payable to the clerk of the court for the administrative costs of complying with the provisions of this section which fee may be recoverable by the judgment creditor as a taxable cost of the action. The clerk shall issue such execution containing a direction that the officer serving such execution shall make demand (1) upon the main office of any financial institution having its main office within the county of the serving officer, or (2) if such main office is not within the serving officer's county and such financial institution has one or more branch offices within such county, upon an employee of such a branch office, such employee and branch office having been designated by the financial institution in accordance with regulations adopted by the Banking Commissioner, in accordance with chapter 54, for the payment of any debt due to the judgment debtor, and, after having made such demand, shall serve a true and attested copy thereof, with the serving officer's actions thereon endorsed, with the financial institution officer upon whom such demand is made. The serving officer shall not serve more than one financial institution execution per judgment debtor at a time, including copies thereof. After service of an execution on one financial institution, the serving officer shall not serve the same execution or a copy thereof upon another financial institution until receiving confirmation from the preceding financial institution that the judgment debtor had insufficient funds at the preceding financial institution available for collection to satisfy the execution. If the serving officer does not receive within twenty-five days of the service of the demand a response from the financial institution that was served indicating whether or not the taxpayer has funds at the financial institution available for collection, the serving officer may assume that sufficient funds are not available for collection

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and may proceed to serve another financial institution in accordance with this subsection.

Sec. 7. Subsection (b) of section 52-367b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2009):

(b) If execution is desired against any such debt, the plaintiff requesting the execution shall make application to the clerk of the court. The application shall be accompanied by a fee of [thirty-five] sixty dollars payable to the clerk of the court for the administrative costs of complying with the provisions of this section which fee may be recoverable by the judgment creditor as a taxable cost of the action. In a IV-D case, the request for execution shall be accompanied by an affidavit signed by the serving officer attesting to an overdue support amount of five hundred dollars or more which accrued after the entry of an initial family support judgment. If the papers are in order, the clerk shall issue such execution containing a direction that the officer serving such execution shall, within seven days from the receipt by the serving officer of such execution, make demand (1) upon the main office of any financial institution having its main office within the county of the serving officer, or (2) if such main office is not within the serving officer's county and such financial institution has one or more branch offices within such county, upon an employee of such a branch office, such employee and branch office having been designated by the financial institution in accordance with regulations adopted by the Banking Commissioner, in accordance with chapter 54, for payment of any such nonexempt debt due to the judgment debtor and, after having made such demand, shall serve a true and attested copy of the execution, together with the affidavit and exemption claim form prescribed by subsection (k) of this section, with the serving officer's actions endorsed thereon, with the financial institution officer upon whom such demand is made. The serving officer shall not serve more than one financial institution execution per judgment debtor at a time, including copies thereof. After service of an execution on one financial institution, the serving officer shall not serve the same execution or a

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copy thereof upon another financial institution until receiving confirmation from the preceding financial institution that the judgment debtor had insufficient funds at the preceding financial institution available for collection to satisfy the execution, provided any such additional service is made not later than forty-five days from the receipt by the serving officer of such execution.

- Sec. 8. Section 51-81b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2009*):
- 219 (a) Any person who has been admitted as an attorney by the judges 220 of the Superior Court shall annually on or before January fifteenth file 221 an annual return prescribed or furnished by the Commissioner of 222 Revenue Services. If any such person was engaged in the practice of 223 law in the year preceding the year in which an occupational tax is due 224 [hereunder] under this section, such person, unless exempted under 225 this section, shall annually on or before January fifteenth pay to the 226 Commissioner of Revenue Services a tax in the amount of [four 227 hundred fifty] six hundred dollars. Any person who has been admitted 228 as an attorney pro hac vice by a judge of the Superior, Appellate or 229 Supreme Court in accordance with the rules of said court shall file 230 such return and pay such tax as provided in this subsection with 231 respect to any year in which such person was admitted pro hac vice 232 and engaged in the practice of law in this state. Not later than July 1, 233 2010, and annually thereafter, the State Treasurer shall transfer to the 234 organization administering the program for the use of interest earned 235 on lawyers' clients' funds account pursuant to section 51-81c, for the 236 purposes of funding the delivery of legal services to the poor, an 237 aggregate amount that represents (1) the entire amount of tax paid by 238 an employee of the state, any political subdivision of the state or any 239 probate court, and (2) one hundred fifty dollars of the tax paid by any 240 other person pursuant to this section. For the purposes of this section, 241 an employee of the state includes, but is not limited to, a judge of the Superior, Appellate or Supreme Court, a judge of probate, the 242 Attorney General or any attorney employed in the office of the 243 244 Attorney General, the Chief State's Attorney or any attorney employed

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in the office of the Chief State's Attorney, the Chief Public Defender or any attorney employed by the Public Defender Services Division, and any other attorney engaged in the practice of law while acting as an employee of the state.

(b) Upon failure of any such person to pay the sum due [hereunder] under this section within thirty days of the due date, the provisions of section 12-35 shall apply with respect to the enforcement of this section and the collection of such sum. The warrant [therein] provided for in section 12-35 shall be signed by the commissioner or [his] the commissioner's authorized agent. The amount of any such tax, penalty and interest shall be a lien, from the thirty-first day of December next preceding the due date of such tax until discharged by payment, against all real estate of the taxpayer within the state, and a certificate of such lien signed by the commissioner may be filed for record in the office of the clerk of any town in which such real estate is situated, provided no such lien shall be effective as against any bona fide purchaser or qualified encumbrancer of any interest in any such property. When any tax with respect to which a lien has been recorded under the provisions of this section has been satisfied, the commissioner, upon request of any interested party, shall issue a certificate discharging such lien, which certificate shall be recorded in the same office in which the lien was recorded. Any action for the foreclosure of such lien shall be brought by the Attorney General in the name of the state in the superior court for the judicial district in which the property subject to such lien is situated, or, if such property is located in two or more judicial districts, in the superior court for any one such judicial district, and the court may limit the time for redemption or order the sale of such property or make such other or further decree as it judges equitable.

(c) The Commissioner of Revenue Services shall notify the Chief Court Administrator of the failure of any person to comply with the provisions of this section and the Chief Court Administrator shall notify the judges of the Superior Court of such failure.

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(d) If any person fails to pay the amount of tax reported to be due on such person's return within the time specified under the provisions of this section, there shall be imposed a penalty of fifty dollars, which penalty shall be payable to, and recoverable by, the commissioner in the same manner as the tax imposed under this section. Subject to the provisions of section 12-3a, the commissioner may waive all or part of the penalties provided under this section when it is proven to [his] the commissioner's satisfaction that the failure to pay any tax was due to reasonable cause and was not intentional or due to neglect.

- (e) If any tax is not paid when due as provided in this section, there shall be added to the amount of the tax interest at the rate of one per cent per month or fraction thereof from the date the tax became due until it is paid.
- (f) If the commissioner is satisfied beyond a reasonable doubt that the failure to file a return or to pay the tax was due to reasonable cause and was not intentional or due to neglect, [he] the commissioner may abate or remit the whole or any part of any penalty under this section.
- (g) This section shall not apply (1) to any attorney whose name has been removed from the roll of attorneys maintained by the clerk of the superior court for the judicial district of Hartford, or (2) to any attorney who has retired from the practice of law, provided the attorney shall file written notice of retirement with the clerk of the superior court for the judicial district of Hartford, or to any attorney who does not engage in the practice of law as an occupation and receives less than [four hundred fifty] six hundred dollars in legal fees or other compensation for services involving the practice of law during any calendar year, or (3) with respect to the tax due in any calendar year, to any attorney serving on active duty with the armed forces of the United States for more than six months in such year.
- [(h) No person shall be liable for payment of the occupational tax under this section solely by virtue of such person having engaged in the practice of law while acting as an employee of the state, any political subdivision of the state or any probate court.]

[(i)] (h) The provisions of sections 12-548 to 12-554, inclusive, and section 12-555a shall apply to the provisions of this section in the same manner and with the same force and effect as if the language of said sections 12-548 to 12-554, inclusive, and section 12-555a had been incorporated in full into this section and had expressly referred to the tax under this section, except to the extent that any such provision is inconsistent with a provision of this section.

Sec. 9. (NEW) (*Effective July 1, 2009*) The Chief Court Administrator, or a designee, on or before the thirtieth day of January, April, July and October in each year, shall (1) certify the amount of revenue obtained as a result of any fee increase that takes effect July 1, 2009, set forth in section 52-258, 52-259, 52-259c, 52-356a, 52-361a, 52-367a or 52-367b of the general statutes, each as amended by this act, and (2) transfer one-half of such amount to the organization administering the program for the use of interest earned on lawyers' clients' funds account pursuant to section 51-81c of the general statutes, for the purposes of funding the delivery of legal services to the poor, and shall retain the other half of such amount for the purpose of funding technology projects within the Judicial Branch.

This act shall take effect as follows and shall amend the following sections:				
Section 1	July 1, 2009	52-258		
Sec. 2	July 1, 2009	52-259		
Sec. 3	July 1, 2009	52-259c		
Sec. 4	July 1, 2009	52-356a(a)(1) and (2)		
Sec. 5	July 1, 2009	52-361a(a)		
Sec. 6	July 1, 2009	52-367a(b)		
Sec. 7	July 1, 2009	52-367b(b)		
Sec. 8	October 1, 2009	51-81b		
Sec. 9	July 1, 2009	New section		

Statement of Legislative Commissioners:

Section 8 was rewritten for proper form and consistency.

JUD Joint Favorable Subst.

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 10 \$	FY 11 \$
Judicial Dept.	GF - Revenue	\$3.85	\$3.85
	Gain	million	million
Department of Revenue Services	GF - Cost	\$50,000	None
Treasurer	GF - None	None	None

Note: GF=General Fund

Municipal Impact: None

Explanation

The bill generates revenue by: (1) increasing several court fees; (2) increasing, from \$450 to \$600, the annual attorney occupational tax; and (3) eliminating certain governmental employees' exemptions to the attorney occupational tax. The bill allocates these additional revenues to support civil legal aid for the indigent and Judicial Department technological initiatives. (See the table below for estimated amounts.)

Revenue Generation / Allocation per sSB 1157						
	Annual Revenue Gain	Revenue Allocation				
Attorney Occupational Tax - Increase from \$450 to \$600 - Expansion to include govt attys - Total	\$ 1,955,250 \$ 640,800 \$ 2,596,050 \$	5 2,596,050 Legal Aid				
Court Fee increases	\$ 7,703,878 <u>\$</u>	3 3,851,939 Legal Aid: 50% of court fees 3 6,447,989 Legal Aid total 3 3,851,939 Judicial Dpt Tech: 50% of court fees				
Total	\$ 10,299,928 \$	510,299,928				

In accordance with the bill, the State Treasurer and Chief Court Administrator must transmit revenues collected to the organization administering the Interest on Lawyers' Trust Accounts (IOLTA)

program¹ to provide indigent persons with civil legal aid. No additional resources would be required to administer funds in accordance with these provisions. The Judicial Department retains, in accordance with the bill, 50% of the revenues generated through the court fee increases for purposes of funding technology projects.

There is a one time administrative cost to the Department of Revenue Services of about \$50,000 for form changes and for additional computer programming.

The Out Years

The annualized ongoing fiscal impact identified above would remain constant into the future since fee and tax amounts are set by statute.

Sources: Department of Revenue Services Annual Report

Judicial Department's Quarterly Criminal / Motor Vehicle Revenue Reports

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¹ The Connecticut Bar Foundation administers the program.

OLR Bill Analysis sSB 1157

AN ACT CONCERNING FUNDING FOR LEGAL SERVICES AND JUDICIAL BRANCH TECHNOLOGY.

SUMMARY:

This bill increases the annual occupational tax licensed attorneys must pay from \$450 to \$600. The bill eliminates the exemption in current law for attorneys who engaged in the practice of law only while acting as an employee of the state, any political subdivision of the state, or any probate court. It exempts attorneys who do not engage in the practice of law as an occupation and receive less than \$600 instead of less than \$400, in legal fees or other compensation for services involving the practice of law during a calendar year.

Annually, beginning July 1, 2010, the bill requires the state treasurer to transfer certain amounts to the organization administering the IOLTA (interest on lawyers' trust accounts) program (see BACKGROUND). The treasurer must transfer (1) the entire amount paid by attorneys who have solely engaged in the practice of law as an employee of the state, a political subdivision of the state, or probate court and (2) \$150 of the amount paid by every other attorney.

The bill increases certain court filing fees. It requires the chief court administrator, or a designee, quarterly, by the 30th of January, April, July, and October to (1) certify the amount of revenue obtained as a result of the fee increases, (2) transfer one-half of such amount to the organization administering the IOLTA program, and (3) retain the other half to fund Judicial Branch technology projects.

EFFECTIVE DATE: October 1, 2009, except the fee increases take effect July 1, 2009.

STATE EMPLOYEE

The bill specifies that a state employee includes a judge of the Superior, Appellate or Supreme Court, a judge of probate; the attorney general or any attorney employed in the attorney general's office; the chief state's attorney or any attorney employed in the Chief State's Attorney's office; the chief public defender or any attorney employed by the Public Defender Services Division; and any other attorney engaged in the practice of law while acting as a state employee.

INCREASED FILING FEES

The bill increases the following court fees:

- 1. the jury fee in civil actions, from \$350 to \$400;
- 2. the filing fee for bringing a case in the Superior Court, from (a) \$225 to \$265, and (b) from \$120 to \$140, for a case in which the sole claim for relief is damages of up to \$2,500 and for summary process, landlord and tenant, and paternity actions;
- 3. entry fee for small claims court, from \$35 to \$60, except that forplaintiffs who file more than 12 small claims cases in a calendar year, the entry fee for each subsequent small claims case within the calendar year is \$100;
- 4. designation of a case as a complex litigation, case from \$250 to \$290;
- 5. application for a prejudgment remedy, from \$100 to \$150;
- 6. a motion to open, set aside, modify, or extend any Superior Court civil judgment, from \$35 to \$60 for any housing matter and from \$70 to \$85 for any other manner(small claims cases stay at \$25);
- 7. filing a motion to open or reargue a judgment in any civil appeal rendered by the Supreme Court or Appellate Court or to reconsider any other civil matter decided in either, court from \$70 to \$85; and

8. application by a judgment creditor for (a) an execution against the personal property of a judgment debtor or the debt due from a financial institution or (b) a wage execution against a judgment debtor who fails to comply with an installment payment order, from \$35 to \$60.

BACKGROUND

IOLTA

Under this program, lawyers pool their clients' fund accounts and use the interest to assist in providing legal services to the poor and scholarships for poor law students. Clients' funds that are less than \$10,000 in amount, or expected to be held for less than 60 business days, must be deposited by participating lawyers, law firms, and entities in interest-bearing accounts specifically established pursuant to the program. The law requires that each entity, other than a borrower, having an account established to receive loan proceeds from a mortgage lender, may participate in the program (CGS § 51-81b).

The law authorizes the Superior Court judges to choose an administrator for the program.

Related Bill

SB 1160, which was reported favorably by the Judiciary Committee, alters the rules for participating in IOLTA.

COMMITTEE ACTION

Judiciary Committee

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Joint Favorable Substitute
Yea 39 Nay 0 (03/27/2009)
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